# House File 38 - Introduced

HOUSE FILE 38
BY HUNTER

## A BILL FOR

- 1 An Act requiring the payment of local prevailing wage rates to
- 2 persons working on public improvements for public bodies,
- 3 and providing remedies and penalties and including effective
- 4 date provisions.
- 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 84A.5, subsection 4, Code 2015, is 2 amended to read as follows:
- 3 4. The division of labor services is responsible for the
- 4 administration of the laws of this state under chapters 88,
- 5 88A, 88B, 89, 89A, 89B, 90A, 91, 91A, 91C, 91D, 91E, 91F, 92,
- 6 and 94A, and section 85.68. The executive head of the division
- 7 is the labor commissioner, appointed pursuant to section 91.2.
- 8 Sec. 2. Section 91.4, subsection 2, Code 2015, is amended
- 9 to read as follows:
- 10 2. The director of the department of workforce development,
- 11 in consultation with the labor commissioner, shall, at the
- 12 time provided by law, make an annual report to the governor
- 13 setting forth in appropriate form the business and expense of
- 14 the division of labor services for the preceding year, the
- 15 number of remedial actions taken under chapter 89A, the number
- 16 of disputes or violations processed by the division and the
- 17 disposition of the disputes or violations, and other matters
- 18 pertaining to the division which are of public interest,
- 19 together with recommendations for change or amendment of the
- 20 laws in this chapter and chapters 88, 88A, 88B, 89, 89A, 89B,
- 21 90A, 91A, 91C, 91D, 91E, 91F, 92, and 94A, and section 85.68,
- 22 and the recommendations, if any, shall be transmitted by the
- 23 governor to the first general assembly in session after the
- 24 report is filed.
- 25 Sec. 3. NEW SECTION. 91F.1 Short title.
- 26 This chapter shall be known and may be cited as the "Public"
- 27 Improvement Quality Protection Act".
- 28 Sec. 4. NEW SECTION. 91F.2 Public policy.
- 29 It is in the public interest that public improvements
- 30 are completed by the best means and highest quality of labor
- 31 reasonably available, and that workers working on public
- 32 improvements be compensated according to the real value of the
- 33 services they perform. It is the policy of this state that the
- 34 wages of workers working on public improvements should be at
- 35 least equal to the prevailing wage rates paid for similar work

- 1 by responsible contractors in the community as a whole in order
- 2 to accomplish all of the following:
- Protect workers and their contractors and subcontractors
- 4 from the effects of serious and unfair competition resulting
- 5 from wage levels detrimental to efficiency and well-being.
- 6 2. Ensure that contractors compete with one another
- 7 on the basis of the ability to perform work competently
- 8 and efficiently while maintaining community-established
- 9 compensation standards.
- 10 3. Recognize that local participation in public
- 11 improvements and family wage income and benefits are essential
- 12 to the protection of community standards.
- 4. Encourage training and education of workers to industry
- 14 skills standards.
- 15 5. Encourage contractors and subcontractors to use funds
- 16 allocated for employee fringe benefits for the actual purchase
- 17 of those benefits.
- 18 Sec. 5. NEW SECTION. 91F.3 Definitions.
- 19 As used in this chapter, unless the context otherwise
- 20 requires:
- 21 1. "Commissioner" means the labor commissioner appointed
- 22 pursuant to section 91.2.
- 23 2. "Contractor" or "subcontractor" means a person who
- 24 undertakes, offers to undertake, purports to have the capacity
- 25 to undertake, or submits a bid, individually or through others,
- 26 to engage in a public improvement.
- 27 3. "Custom fabrication" means the fabrication of plumbing,
- 28 heating, cooling, ventilation, architectural systems,
- 29 structural systems, exhaust duct systems, or mechanical
- 30 insulation.
- 31 4. "Division" means the division of labor of the department
- 32 of workforce development.
- 33 5. a. "Fringe benefits" means the following for the
- 34 provision or purchase of any of the benefits enumerated in
- 35 paragraph "b":

- 1 (1) The contribution irrevocably made by a contractor or 2 subcontractor to a trustee or to a third person pursuant to a
- 3 plan, fund, or program.
- 4 (2) The costs to the contractor or subcontractor which
- 5 may be reasonably anticipated in providing benefits to
- 6 workers pursuant to an enforceable commitment to carry out a
- 7 financially responsible plan or program, given in writing to
- 8 the workers affected.
- 9 b. (1) Medical or hospital care.
- 10 (2) Pensions or annuities on retirement or death.
- 11 (3) Supplemental unemployment benefits.
- 12 (4) Life insurance.
- 13 (5) Disability and sickness insurance.
- 14 (6) Accident insurance for nonwork-related accidents.
- 15 (7) Vacation or holiday pay.
- 16 (8) Defraying costs of apprenticeship programs approved by
- 17 and registered with the United States department of labor's
- 18 office of apprenticeship.
- 19 6. "Interested party" means any of the following:
- 20 a. A contractor who submits a bid for the purpose of
- 21 securing the award of a contract for a public improvement.
- 22 b. A subcontractor of a contractor mentioned in a bid
- 23 referred to in paragraph "a".
- 24 c. A worker employed by a contractor or subcontractor
- 25 described in either paragraph "a" or "b".
- 26 d. A labor organization that represents workers engaged
- 27 in the same craft or classification as workers employed by a
- 28 contractor or subcontractor described in either paragraph "a"
- 29 or "b" and that exists, in whole or in part, for the purpose
- 30 of negotiating with employers concerning the wages, hours, or
- 31 terms and conditions of employment of employees.
- 32 e. A joint labor-management committee established pursuant
- 33 to the federal Labor Management Cooperation Act of 1978, 29
- 34 U.S.C. §175a.
- 35 7. "Locality" means a county of this state.

- 1 8. "Maintenance work" means the repair of existing public
- 2 improvements when the size, type, or extent of the public
- 3 improvement is not changed or increased.
- 4 9. "Prevailing wage rate" means the hourly wage plus
- 5 fringe benefits, which the commissioner determines prevails in
- 6 accordance with this chapter, including all of the following:
- 7 a. Apprentice ratios and the prevailing apprentice pay
- 8 levels for each craft, classification, or type of worker which
- 9 the commissioner determines prevails in accordance with section
- 10 91F.5.
- 11 b. A prevailing rate for overtime pay for work in excess
- 12 of the normal prevailing workday and for weekend overtime pay
- 13 for each craft, classification, or type of worker, including
- 14 apprentices.
- 15 c. Holiday pay for holidays that prevail in the locality in
- 16 which the work is being performed.
- 17 10. "Public body" means the state and any of its political
- 18 subdivisions, including but not limited to a county, city,
- 19 township, school district, state board of regents, and public
- 20 utility. For the purposes of this chapter, "public utility"
- 21 includes municipally owned utilities and municipally owned
- 22 waterworks.
- 23 ll. a. "Public improvement" means any of the following that
- 24 meets the criteria set out in paragraphs "b" and "c":
- 25 (1) Construction, alteration, reconstruction, repair,
- 26 rehabilitation, refinishing, refurbishing, remodeling,
- 27 renovation, custom fabricating, maintenance, landscaping,
- 28 improving, moving, wrecking, painting, decorating, or
- 29 demolishing of, or adding to or subtracting from any building,
- 30 structure, highway, road, street, bridge, alley, sewer, ditch,
- 31 sewage disposal plant, waterworks, parking facility, railroad,
- 32 excavation or other structure, project, development, or
- 33 improvement, or any part thereof undertaken by a public body,
- 34 including any of the following related activities:
- 35 (a) The erection of scaffolding or other structures or

- 1 works.
- 2 (b) The maintenance, repair, assembly, or disassembly of
- 3 equipment.
- 4 (c) The testing of materials.
- 5 (d) The hauling of refuse from a site to an outside disposal 6 location.
- 7 (e) The cleaning of grounds or structures.
- 8 (f) The addition to or fabrication into any structure,
- 9 project, development, or improvement of any material or article
- 10 of merchandise undertaken by a public body.
- 11 (2) The preparation and removal of roadway construction
- 12 zones, lane closures, flagging, or traffic diversions
- 13 undertaken by a public body.
- 14 (3) The installation, repair, maintenance, or calibration
- 15 of monitoring equipment for underground storage tanks
- 16 undertaken by a public body.
- 17 (4) Work that is performed on any property or premises
- 18 dedicated exclusively or nearly so to the completion of a
- 19 public improvement, and transportation of supplies, material,
- 20 and equipment to or from the property or premises undertaken
- 21 by a public body.
- 22 b. Work on the public improvement is performed under public
- 23 supervision or direction, and the work is financed wholly or
- 24 in part from public funds, or if at the time of commencement
- 25 of the public improvement all of the following conditions with
- 26 respect to the public improvement are met:
- 27 (1) Not less than fifty-five percent of the structure is
- 28 leased by a public body, or is subject to an agreement to be
- 29 subsequently leased by a public body.
- 30 (2) The portion of the structure that is leased or subject
- 31 to an agreement to be subsequently leased by a public body
- 32 measures more than twenty thousand square feet.
- 33 c. The public improvement has an estimated total cost that
- 34 exceeds twenty-five thousand dollars.
- 35 12. "Worker" means an individual who performs any

- 1 labor or service for a contractor or subcontractor on a
- 2 public improvement but does not include an individual when
- 3 transporting a seller, supplier, manufacturer, or processor of
- 4 materials or equipment. The individual is deemed an employee
- 5 of a contractor or subcontractor unless all of the following
- 6 apply:
- 7 a. The individual provides labor or services free from the
- 8 direction or control over the means and manner of providing the
- 9 labor or services, subject only to the right of the person for
- 10 whom the labor or services are provided to specify the desired
- 11 results.
- 12 b. The individual providing the labor or services is
- 13 responsible for obtaining business registrations or licenses
- 14 required by state law or local ordinance to provide the labor
- 15 or services.
- 16 c. The individual providing the labor or services furnishes
- 17 the tools and equipment necessary to provide the labor or
- 18 services.
- 19 d. The individual providing the labor or services has the
- 20 authority to hire and fire employees to perform the labor or
- 21 services.
- 22 e. Payment for the labor or services is made upon
- 23 completion of the performance of specific portions of a public
- 24 improvement, or is made on the basis of a periodic retainer.
- f. The individual providing the labor or services represents
- 26 to the public that the labor or services are to be provided
- 27 by an independently established business. An individual is
- 28 engaged in an independently established business when four or
- 29 more of the following circumstances exist:
- 30 (1) Labor or services are primarily performed at a location
- 31 separate from the individual's residence or in a specified
- 32 portion of the residence that is set aside for performing labor
- 33 or services.
- 34 (2) Commercial advertising or business cards are purchased
- 35 by the individual, or the individual is a member of a trade or

- 1 professional association.
- 2 (3) Telephone or electronic mail listings used by the
- 3 individual for the labor or services are different from the
- 4 individual's personal listings.
- 5 (4) Labor or services are performed only pursuant to a 6 written contract.
- 7 (5) Tahan an manaisan and manfan
- 7 (5) Labor or services are performed for two or more persons
- 8 or entities within a period of one year.
- 9 (6) The individual assumes financial responsibility
- 10 for errors and omissions in the performance of the labor or
- 11 services as evidenced by insurance, performance bonds, and
- 12 warranties relating to the labor or services provided.
- 13 Sec. 6. NEW SECTION. 91F.4 Administration.
- 14 The commissioner and the division shall administer this
- 15 chapter.
- 16 Sec. 7. NEW SECTION. 91F.5 Determination of prevailing
- 17 wages.
- 18 1. The commissioner shall determine annually and publish,
- 19 on the first business day of July, the prevailing wage rates
- 20 by locality for each craft, classification, or type of worker
- 21 needed to perform work on public improvements. The rates shall
- 22 be conclusive for one year from the date of publication unless
- 23 superseded within the one year by a later publication of the
- 24 commissioner, or for a longer period as provided in subsection
- 25 5.
- 26 2. The commissioner shall announce all prevailing wage rate
- 27 determinations by locality and give notice by posting them
- 28 on the portion of the department of workforce development's
- 29 internet site related to the division. A printed version of
- 30 the prevailing wage rates for the state shall be available to
- 31 the public upon request to the division.
- 32 3. The public body awarding any contract for a public
- 33 improvement, or otherwise undertaking any public improvement,
- 34 shall obtain from the internet site the prevailing wage rate
- 35 in the locality in which work on the public improvement is

- 1 to be performed for each craft, classification, or type of
- 2 worker needed to perform work on the public improvement.
- 3 After a public improvement contract is awarded, or a public
- 4 improvement is otherwise undertaken, the prevailing wage
- 5 rate published by the commissioner and stated in the public
- 6 body's public improvement procurement documents shall remain
- 7 in effect throughout the duration of the public improvement
- 8 unless superseded by a later determination and publication by
- 9 the commissioner, or unless multiyear prevailing wage rates
- 10 have been published by the commissioner at the time the public
- 11 improvement procurement documents were released.
- 12 4. a. In determining the annual prevailing wage rate
- 13 for any craft, classification, or type of worker, the
- 14 commissioner shall ascertain and consider the applicable
- 15 wage rates and fringe benefits established by collective
- 16 bargaining agreements, the prevailing wage rate determinations
- 17 that may exist for federal public improvements within the
- 18 locality and other data obtained by the department during any
- 19 prevailing wage rate survey of contractors who participate in
- 20 an apprenticeship program approved by and registered with the
- 21 United States department of labor's office of apprenticeship,
- 22 who provide health insurance and retirement benefits for their
- 23 workers, and who are registered with the division. Based
- 24 upon these considerations, the commissioner shall calculate
- 25 the prevailing wage rates based on the wage rate plus fringe
- 26 benefits most often occurring for each craft, classification,
- 27 or other type of worker within each locality.
- 28 b. The minimum annual prevailing wage rate determination
- 29 established by the department shall not be lower than the
- 30 prevailing wage rate determination that may exist for federal
- 31 public improvements within the locality and in the nearest
- 32 labor market area.
- 33 c. None of the fringe benefits enumerated in this chapter
- 34 may be considered in the determination of prevailing wage
- 35 rates if the contractor or subcontractor is required by other

- 1 federal, state, or local law to provide such fringe benefits.
- 2 5. If the commissioner determines that the prevailing
- 3 wage rate for any craft, classification, or type of worker
- 4 is the rate established by a collective bargaining agreement
- 5 applicable in the locality, the commissioner may adopt that
- 6 rate by reference and that determination shall be effective
- 7 for the life of the agreement or until the commissioner adopts
- 8 another rate.
- 9 6. a. At any time within fifteen days after the division
- 10 has published on the department of workforce development's
- 11 internet site the annual prevailing wage rates for each
- 12 classification, craft, or other type of worker in the locality,
- 13 any interested person affected may object to the determination
- 14 or the part of the determination as the interested person
- 15 may deem objectionable by filing a written notice with the
- 16 commissioner by restricted certified mail as defined in
- 17 section 618.15. When objecting to a prevailing wage rate
- 18 determination, the interested person shall submit, as a
- 19 part of the written notice, the prevailing wage rate the
- 20 interested person believes to be the correct prevailing wage
- 21 rate determination, stating the specific grounds to support
- 22 that position. Upon receipt of the notice of objection, the
- 23 commissioner shall reconsider the determination and shall
- 24 affirm or modify the determination and reply in writing by
- 25 restricted certified mail to the interested person within
- 26 fifteen days from the date of the receipt of the notice of
- 27 objection. Any modification to the prevailing wage rate
- 28 determination shall be effective on the date the modification
- 29 is published by the commissioner.
- 30 b. If the commissioner declines to modify the determination,
- 31 within ten days upon receiving receipt of the commissioner's
- 32 decision, the interested person affected may submit in writing
- 33 the objection to the division by restricted certified mail,
- 34 stating the specified grounds of the objection. The department
- 35 of inspections and appeals shall be notified of the objection

- 1 and set a date for a hearing before an administrative law judge
- 2 on the objection, after giving notice by restricted certified
- 3 mail to the interested person and the division at least ten
- 4 days before the date of the hearing of the time and place of
- 5 the hearing. The hearing shall be held within forty-five days
- 6 after the objection is filed, and shall not be postponed or
- 7 reset for a later date except upon the consent, in writing, of
- 8 the interested person and the division.
- 9 7. The party requesting a hearing shall have the burden of
- 10 establishing that the annual prevailing wage rate determination
- 11 for that locality was not determined in accordance with this
- 12 chapter. If the party requesting a hearing under this section
- 13 objects to the commissioner's failure to include a craft,
- 14 classification, or type of worker within the annual prevailing
- 15 wage rate determination in the locality, the objector shall
- 16 have the burden of establishing that there is no existing
- 17 prevailing wage rate classification for the particular craft,
- 18 classification, or type of worker in any of the localities
- 19 under consideration.
- 20 8. The administrative law judge may in the administrative
- 21 law judge's discretion hear each written objection filed
- 22 separately or consolidate for hearing any one or more written
- 23 objections filed with the division. At the hearing, the
- 24 division shall introduce into evidence the investigation it
- 25 instituted which formed the basis of its determination, and the
- 26 division or any interested objectors may introduce evidence
- 27 that is material to the determination. The administrative
- 28 law judge shall rule upon each written objection and make a
- 29 final determination, as the administrative law judge believes
- 30 the evidence warrants, and promptly serve a copy of the final
- 31 determination by personal service or restricted certified mail
- 32 on all parties to the proceedings. The administrative law
- 33 judge shall render a final determination within thirty days
- 34 after the conclusion of the hearing.
- 35 9. If proceedings to review judicially the final

- 1 determination of the administrative law judge are not
- 2 instituted as provided in this section, the determination
- 3 shall be final and binding. The provisions of section 17A.19
- 4 shall apply to and govern all proceedings. Appeals from all
- 5 final orders and judgments entered by the court in review of
- 6 the final determination of the administrative law judge may be
- 7 taken by any party to the action. In all reviews or appeals
- 8 under this chapter, the attorney general shall represent the
- 9 division and defend its determination.
- 10. This section does not give reason or provide cause for
- 11 an injunction to halt or delay any public improvement.
- 12 Sec. 8. NEW SECTION. 91F.6 Payment of prevailing wages
- 13 required.
- 14 l. Contractors and subcontractors engaged in a public
- 15 improvement shall pay not less than the current specified
- 16 prevailing wage rates to all of their workers engaged in the
- 17 public improvement. However, this chapter does not prohibit
- 18 the payment of more than the prevailing wage rate to any
- 19 workers engaged in a public improvement.
- 20 2. All contractors and subcontractors required to pay the
- 21 prevailing wage rate under this chapter shall pay the wages
- 22 in legal tender, without any deduction for food, sleeping
- 23 accommodations, transportation, use of tools or safety
- 24 equipment, vehicle or equipment rental, or any other thing of
- 25 any kind or description.
- 26 Sec. 9. NEW SECTION. 91F.7 Requirements for public
- 27 improvements.
- 28 1. The public body awarding a contract for a public
- 29 improvement or otherwise undertaking a public improvement shall
- 30 specify in the call for bids for the contract that this chapter
- 31 applies to the public improvement.
- 32 2. If a public improvement requires the payment of
- 33 prevailing wage rates, the public body shall require the
- 34 contractor to execute a written instrument that not less
- 35 than the prevailing wage rate shall be paid to all workers

- 1 performing work on the public improvement. The written
- 2 instrument shall also contain a provision that if it is
- 3 found that any of the contractor's workers engaged in the
- 4 public improvement has been paid at a wage rate less than the
- 5 prevailing wage rate required by this chapter, the public body
- 6 may terminate the contractor's right to proceed with the work
- 7 and the contractor and its sureties shall be liable to the
- 8 public body for any excess costs occasioned by the failure to
- 9 pay the prevailing wage rate. The written instrument shall
- 10 have attached a list of the specified prevailing wage rates
- 11 for all crafts, classifications, or types of workers in the
- 12 locality for each worker needed to be included in the contract
- 13 for the public improvement.
- 3. If a contract is let for a public improvement requiring
- 15 the payment of prevailing wage rates, the public body
- 16 awarding the contract shall cause to be inserted in the public
- 17 improvement specifications and contract a stipulation that not
- 18 less than the prevailing wage rate shall be paid to all workers
- 19 performing work under the contract. The contract shall also
- 20 contain a provision to the effect that if it is found that any
- 21 of the contractor's workers engaged in the public improvement
- 22 has been paid at a wage rate less than the prevailing wage rate
- 23 required by this chapter, the public body may terminate the
- 24 contractor's right to proceed with the work and the contractor
- 25 and its sureties shall be liable to the public body for any
- 26 excess costs occasioned by the failure to pay the prevailing
- 27 wage rate. All bid specifications shall list the specified
- 28 prevailing wage rates for all crafts, classifications, or
- 29 types of workers in the locality for each worker needed to be
- 30 included in the contract.
- 31 4. If a public improvement requires the payment of
- 32 prevailing wage rates, the contractor shall require any
- 33 subcontractors engaged by the contractor on the public
- 34 improvement to execute a written instrument that not less
- 35 than the prevailing wage rates shall be paid to all workers

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1 performing work on the public improvement. The written
 2 instrument shall also contain a provision that if it is
 3 found that any of the subcontractor's workers engaged in the
 4 public improvement has been paid at a wage rate less than the
 5 prevailing wage rate required by this chapter, the public body
 6 may terminate the subcontractor's right to proceed with the
 7 work and the subcontractor and its sureties shall be liable to
 8 the public body for any excess costs occasioned by the failure
 9 to pay the prevailing wage rate. The written instrument shall
10 have attached a list of the specified prevailing wage rates
11 for all crafts, classifications, or types of workers in the
12 locality for each worker needed to be included in the contract.
13
          If a subcontract is let for a public improvement
14 requiring the payment of the prevailing wage rate, the
15 contractor to whom the contract is awarded shall insert
16 into the subcontract and into the public improvement project
17 specifications for each subcontract a written stipulation that
18 not less than the prevailing wage rate shall be paid to all
19 workers performing work under the subcontract. A subcontractor
20 shall insert into each lower-tiered subcontract a stipulation
21 that not less than the prevailing wage rate shall be paid
22 to all workers performing work under the subcontract.
23 subcontract shall also contain a provision that if it is
24 found that any subcontractor's workers engaged in the public
25 improvement have been paid at a wage rate less than the
26 prevailing wage rate required by this chapter, the public body
27 may terminate the subcontractor's right to proceed with the
28 work and the subcontractor and its sureties shall be liable to
29 the public body for any excess costs occasioned by the failure
30 to pay the prevailing wage rate. All bid specifications shall
31 list the specified prevailing wage rates for all crafts,
32 classifications, or types of workers in the locality for each
33 worker needed to be included in the subcontract.
34
      6. A contractor or subcontractor engaging in a public
35 improvement shall submit a performance bond in an amount
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- 1 determined by the public body which bond shall include a 2 provision that will guarantee the payment of the prevailing 3 wage rates as required by the contract. 7. Before final payment is made by or on behalf of a public 5 body of any sum or sums due on a public improvement, the 6 treasurer of the public body or other officer or person charged 7 with the custody and disbursement of the funds of the public 8 body shall require the contractor and subcontractor to file a 9 written statement with the public body, in a form satisfactory 10 to the division, certifying to the amounts then due and owing 11 from the contractor and subcontractor to any and all workers 12 for wages due on account of the public improvement, setting 13 forth the names of the persons whose wages are unpaid and 14 the amount due to each respectively. The statement shall be 15 verified by the oath of the contractor or subcontractor, as the 16 case may be, that the contractor or subcontractor has read the 17 statement certified by the contractor or subcontractor, knows 18 the contents, and that the statement is true in accordance with 19 the contractor's or subcontractor's own knowledge. 20 this chapter shall not impair the right of a contractor to 21 receive final payment from a public body because of the failure 22 of a subcontractor to comply with provisions of this chapter. 23 The treasurer of the public body or other officer or person 24 charged with the custody and disbursement of the funds of the 25 public body shall withhold the amount, if any, listed on the 26 verified statement filed pursuant to this section for the 27 benefit of the worker whose wages are unpaid as shown by the 28 verified statement filed by the contractor or subcontractor, 29 and the public body shall pay directly to any worker the amount 30 shown by the statement to be due to the worker for the wages. 31 Payment shall discharge the obligation of the contractor or 32 subcontractor to the person receiving the payment to the extent
- 34 8. The public body awarding a contract for a public

33 of the amount of the payment.

35 improvement or otherwise undertaking a public improvement shall

- 1 notify the commissioner in writing, on a form prescribed by
- 2 the commissioner, if a contract subject to the provisions of
- 3 this chapter has been awarded. The public body shall file
- 4 the notification with the commissioner within thirty days
- 5 after the contract is awarded or before commencement of the
- 6 public improvement, and shall include a list of all first-tier
- 7 subcontractors.
- 8 Sec. 10. NEW SECTION. 91F.8 Federal public improvements
- 9 not applicable.
- 10 The provisions of this chapter shall not be applicable
- 11 to public improvements financed entirely by federal funds
- 12 which require a prevailing wage rate determination by the
- 13 United States department of labor. However, unless a federal
- 14 provision applies, if a public improvement is financed in part
- 15 by a public body and in part by federal funds, the higher of the
- 16 prevailing wage rates shall prevail for the public improvement.
- 17 Sec. 11. NEW SECTION. 91F.9 Records required.
- 18 1. While participating in a public improvement, the
- 19 contractor and each subcontractor shall do all of the
- 20 following:
- 21 a. Make and keep, for a period of not less than three years,
- 22 accurate records of all workers employed by the contractor or
- 23 subcontractor on the public improvement. The records shall
- 24 include each worker's name, address, telephone number when
- 25 available, social security number, trade classification, the
- 26 hourly wages paid in each pay period, the number of hours
- 27 worked each day, and the starting and ending times of work each
- 28 day.
- 29 b. Submit weekly a certified payroll to the public body
- 30 in charge of the public improvement. The certified payroll
- 31 shall consist of a complete copy of the records identified in
- 32 paragraph "a". The certified payroll shall be accompanied by a
- 33 statement signed by the contractor or subcontractor which avers
- 34 that the records are true and accurate and the hourly wages
- 35 paid to each worker are not less than the prevailing wage rate

- 1 required by this chapter.
- The public body in charge of the public improvement
- 3 shall keep the records submitted in accordance with subsection
- 4 1, paragraph "b", for a period of not less than three years.
- 5 The records shall be considered public records and be made
- 6 available in accordance with chapter 22. Personal information
- 7 submitted in accordance with subsection 1, paragraph "a",
- 8 including names, addresses, social security numbers, telephone
- 9 numbers, and other identifying information shall remain
- 10 confidential and shall not be made public.
- 11 3. The contractor and each subcontractor shall make
- 12 available for inspection the records identified in subsection
- 13 1, paragraph "a", to the public body in charge of the public
- 14 improvement, its officers and agents, and to the division.
- 15 4. For the purpose of verifying the accuracy of the records
- 16 submitted pursuant to this section, the contractor and each
- 17 subcontractor shall make its workers available at the site of
- 18 the public improvement for interview by the public body in
- 19 charge of the public improvement, its officers and agents, and
- 20 the division.
- 21 5. Contractors and subcontractors performing work on public
- 22 improvements subject to this chapter shall post the prevailing
- 23 wage rates for each craft, classification, or type of workers
- 24 involved in the public improvement in a prominent and easily
- 25 accessible place at the site of the public improvement or at
- 26 the place or places used by the contractor or subcontractor to
- 27 pay workers their wages.
- 28 Sec. 12. NEW SECTION. 91F.10 Powers of commissioner.
- 29 The commissioner shall do all of the following:
- 30 1. Inquire diligently about any complaint of a violation of
- 31 this chapter, institute actions for penalties prescribed, and
- 32 enforce generally the provisions of this chapter.
- 33 2. Sue for injunctive relief against the awarding of a
- 34 contract, the undertaking of a public improvement, or the
- 35 continuation of a public improvement when the prevailing wage

- 1 rate requirements of this chapter have not been met.
- 2 3. Investigate and ascertain the wages of workers engaged in 3 any public improvement in this state.
- 4 4. a. Enter and inspect the place of business or employment
- 5 of a contractor, subcontractor, or workers employed on a public
- 6 improvement in this state, for the purpose of examining and
- 7 inspecting books, registers, payrolls, and other records of a
- 8 contractor or subcontractor that in any way relate to or have a
- 9 bearing upon the question of wages, hours, and other conditions
- 10 of employment of workers covered under this chapter.
- 11 b. Copy the books, registers, payrolls, and other
- 12 records as the commissioner or the commissioner's authorized
- 13 representative deems necessary or appropriate.
- 14 c. Question the workers for the purpose of ascertaining
- 15 whether the provisions of this chapter have been and are being
- 16 complied with.
- 17 d. Administer oaths, take or cause to be taken depositions
- 18 of witnesses, and require by subpoena the attendance and
- 19 testimony of witnesses and the production of all books,
- 20 registers, payrolls, and other evidence relative to the matter
- 21 under investigation or hearing.
- 22 5. Require from a contractor or subcontractor full and
- 23 correct statements in writing, including sworn statements,
- 24 with respect to wages, hours, names, addresses, and other
- 25 information pertaining to its workers and their employment,
- 26 as the commissioner or the commissioner's authorized
- 27 representative may deem necessary or appropriate.
- Require a contractor or subcontractor to file, within
- 29 ten days of receipt of a request, any records enumerated in
- 30 subsection 4, sworn as to their validity and accuracy as
- 31 required by subsection 5. If the contractor or subcontractor
- 32 fails to provide the requested records within ten days, the
- 33 commissioner may direct, within fifteen days after the end
- 34 of the ten-day period, that the fiscal or financial officer
- 35 charged with the custody and disbursements of the funds of the

- 1 public body, which contracted for construction of the public
- 2 improvement or undertook the public improvement, to immediately
- 3 withhold from payment to the contractor or subcontractor
- 4 up to twenty-five percent of the amount to be paid to the
- 5 contractor or subcontractor under the terms of the contract
- 6 or written instrument under which the public improvement is
- 7 being performed. The amount withheld shall be immediately
- 8 released upon receipt by the public body of a notice from
- 9 the commissioner indicating that the request for records as
- 10 required by this section has been satisfied.
- 11 7. If a contractor or subcontractor fails to provide
- 12 requested records in accordance with subsection 6 within ten
- 13 days, direct, within fifteen days after the end of the ten-day
- 14 period, the fiscal or financial officer charged with the
- 15 custody and disbursements of the funds of the public body,
- 16 which contracted for construction of the public improvement or
- 17 undertook the public improvement, to pay directly to workers
- 18 employed by the contractor or subcontractor from the amount
- 19 withheld from the contractor or subcontractor pursuant to
- 20 subsection 6 any prevailing wage rates found to be due and
- 21 payable to the workers.
- 22 8. Contract with a person registered as a public accountant
- 23 under chapter 542 to conduct an audit of a contractor,
- 24 subcontractor, or public body.
- 25 Sec. 13. NEW SECTION. 91F.11 Notice of violations.
- 26 l. For purposes of this section:
- 27 a. "Accurate records" means the payroll records required
- 28 to be submitted to the public body in charge of the public
- 29 improvement by section 91F.9. "Accurate records" also means the
- 30 hourly rate of contribution and costs paid for fringe benefits
- 31 and whether the contributions and costs of the fringe benefits
- 32 were paid into a fund or paid directly to the worker.
- 33 b. "Decision" means a determination by the division that a
- 34 single violation of this chapter has occurred, warranting the
- 35 commissioner to issue a notice of violation to a contractor or

1 subcontractor.

- 2 c. "Notice of second violation" is a formal written notice
- 3 issued by the division advising a contractor or subcontractor
- 4 that a second or subsequent violation has occurred within three
- 5 years from the date of the notice of a first violation.
- 6 d. "Notice of violation" means a formal written notice
- 7 issued by the division to a contractor or subcontractor
- 8 that the division has made a decision that the contractor or
- 9 subcontractor has violated this chapter.
- 10 e. "Violation" means that a contractor or subcontractor has
- 11 done one of the following:
- 12 (1) Failed or refused to pay the prevailing wage rate to one
- 13 or more workers as required by this chapter.
- 14 (2) Failed to keep accurate records as required by this
- 15 chapter.
- 16 (3) Failed to produce for the division accurate records or
- 17 produced records not in compliance with this chapter.
- 18 (4) Refused to submit records or testimony to the division
- 19 in response to a subpoena issued in accordance with this
- 20 chapter.
- 21 (5) Refused to comply with the certified payroll provision
- 22 of section 91F.9.
- 23 (6) Refused the division access, at any reasonable hour at
- 24 a location within the state, to inspect the contractor's or
- 25 subcontractor's records as required by this chapter.
- 26 (7) Failed to insert into each subcontract or lower-tiered
- 27 subcontract and into the public improvement specifications
- 28 for each subcontract or lower-tiered subcontract or provide a
- 29 written instrument if no contract exists, a written stipulation
- 30 that not less than the prevailing wage rate be paid as required
- 31 by this chapter, and a statement that if it is found that a
- 32 subcontractor's workers engaged in the public improvement have
- 33 been paid at a rate of wages less than the prevailing wage rate
- 34 required to be paid by the contract, the public body shall
- 35 terminate the subcontractor's right to proceed with the work.

- 1 (8) Failed to obtain a bond in the proper amount that 2 quarantees the payment of the prevailing wage rates required in
- 3 the contract.
- 4 (9) Failed to post the prevailing wage rates as required by 5 this chapter.
- 6 2. After receipt of a complaint or on the division's
- 7 initiative, the commissioner shall review the investigative
- 8 file to determine whether a violation has occurred for
- 9 which the contractor or subcontractor must be given notice.
- 10 All information and observations made during an audit or
- ll investigation shall be considered and shall constitute the
- 12 basis for the division's decision that this chapter has
- 13 been violated and that a notice of violation is required
- 14 to be issued. The notice of violation shall identify the
- 15 specific violation and the amount of moneys estimated due the
- 16 division and in controversy based on reasons contained in the
- 17 investigative file.
- 18 3. In making a decision that a contractor or subcontractor
- 19 has failed to allow the commissioner access to accurate
- 20 records, the commissioner shall rely on the information
- 21 contained in the investigative file, the certified payroll
- 22 records submitted to the public body in charge of the public
- 23 improvement or any other information, and shall assess a
- 24 separate violation for each day worked by each worker on the
- 25 public improvement. Each decision of a separate violation
- 26 shall be listed in the notice of violation.
- 27 4. In determining that this chapter has been violated and
- 28 that the issuance of a notice of violation is required, the
- 29 commissioner shall base the decision on one or any combination
- 30 of the following reasons:
- 31 a. The severity of the violation, which includes the
- 32 following:
- 33 (1) The amount of wages that are determined to be underpaid
- 34 pursuant to this chapter.
- 35 (2) The activity or conduct complained of that violates the

- 1 requirements of this chapter and was not merely a technical,
- 2 nonsubstantive error. Examples of a technical error include
- 3 but are not limited to a mathematical error, bookkeeping error,
- 4 transposition of numbers, or computer or programming error.
- 5 b. The nature and duration of the present violation and the
- 6 prior history of the contractor or subcontractor related to
- 7 this history. The prior history considered shall not exceed
- 8 seven years before the date of the notice of violation.
- 9 c. Whether the contractor or subcontractor submitted
- 10 certified payroll records with the public body in charge of the
- 11 public improvement; whether the contractor or subcontractor
- 12 has kept payroll records and accurate records for three years;
- 13 and whether the contractor or subcontractor produced certified
- 14 payroll records in accordance with section 91F.9.
- 15 d. Whether the contractor or subcontractor has violated any
- 16 other provision of this chapter.
- 17 5. The notices of the first, second, and subsequent
- 18 violations shall be sent by restricted certified mail,
- 19 addressed to the last known address of the contractor or
- 20 subcontractor involved. The notices shall contain a reference
- 21 to the specific provisions of this chapter alleged to have been
- 22 violated, identify the particular public improvement involved,
- 23 identify the conduct complained of, and identify whether the
- 24 notice is a notice of a first, second, or subsequent violation,
- 25 and include a contractor's or subcontractor's statement of
- 26 liabilities.
- 27 Sec. 14. NEW SECTION. 91F.12 Violations remedies and
- 28 penalties.
- 29 l. If the commissioner determines that a public body has
- 30 divided a public improvement into more than one contract for
- 31 the purpose of avoiding compliance with this chapter, the
- 32 commissioner shall issue an order compelling compliance. In
- 33 making a determination whether a public body has divided a
- 34 public improvement into more than one contract for the purpose
- 35 of avoiding compliance with this chapter, the commissioner

- 1 shall consider all of the following:
- 2 a. The physical separation of the public improvement
- 3 structures or work.
- 4 b. The timing of the work on the public improvement phases
- 5 or structures.
- 6 c. The continuity of public improvement contractors and
- 7 subcontractors working on public improvement parts or phases.
- 8 d. The manner in which the public body and the contractor
- 9 and subcontractors administer and implement work on the public
- 10 improvement.
- 11 2. A worker employed by the contractor or subcontractor who
- 12 is paid less than the specified prevailing wage rate under this
- 13 chapter shall have a private right of action for the difference
- 14 between the amount so paid and the specified prevailing wage
- 15 rate, together with costs and reasonable attorney fees as shall
- 16 be allowed by the court.
- 3. The contractor or subcontractor shall additionally be
- 18 liable to the division for fifty percent of the amount of
- 19 underpayments and shall be additionally liable to the worker
- 20 for punitive damages in an amount equal to five percent of the
- 21 liability to the division for underpayments for each month
- 22 following the date of payment during which underpayments remain
- 23 unpaid, together with costs and reasonable attorney fees as
- 24 shall be allowed by the court.
- 25 4. If a second or subsequent action to recover underpayments
- 26 is brought against a contractor or subcontractor within a
- 27 three-year period and the contractor or subcontractor is
- 28 found liable for underpayments to a worker, the contractor or
- 29 subcontractor shall be liable to the division for seventy-five
- 30 percent of the amount of underpayments payable as a result of
- 31 the second or subsequent action, additionally liable to the
- 32 worker for ten percent of the amount of the liability to the
- 33 division for underpayments for each month following the date
- 34 of payment during which the underpayments remain unpaid, and
- 35 further liable to the worker for triple the difference between

- 1 the amount so paid to the worker and the specified prevailing
- 2 wage rate required, together with costs and reasonable attorney
- 3 fees as shall be allowed by the court. The three-year period
- 4 begins to run from the date the contractor or subcontractor is
- 5 determined liable for the first violation.
- 6 5. The commissioner and any interested party shall also
- 7 have a right of action on behalf of a worker who has a right of
- 8 action under this chapter. An action brought to recover the
- 9 same shall be deemed to be a suit for wages, and all judgments
- 10 entered in the action shall have the same force and effect as
- 11 other judgments for wages. At the request of a worker employed
- 12 by a contractor or subcontractor who is paid less than the
- 13 prevailing wage rate required by this chapter, the commissioner
- 14 may take an assignment of the wage claim in trust for the
- 15 assigning worker and may bring any legal action necessary to
- 16 collect the claim, and the contractor or subcontractor shall
- 17 be required to pay the expenses of the division incurred in
- 18 collecting the claim.
- 19 6. In circumstances where a worker may not be available to
- 20 receive a payment or judgment, the payment due the worker shall
- 21 revert to the division after one year elapses from the time
- 22 payment was attempted to be made or judgment was rendered.
- 23 7. a. It is a violation of this chapter to do any of the
- 24 following:
- 25 (1) To request or demand, either before or after the worker
- 26 is engaged in a public improvement, that a worker pay back,
- 27 return, donate, contribute, or give any part or all of the
- 28 worker's wages, salary, or thing of value, to any person, upon
- 29 the statement, representation, or understanding that failure to
- 30 comply with the request or demand will prevent the worker from
- 31 procuring or retaining employment.
- 32 (2) To directly or indirectly pay, request, or authorize any
- 33 other person to violate this chapter.
- 34 b. This subsection does not apply to an agent or
- 35 representative of a duly constituted labor organization acting

- 1 in the collection of dues or assessments of the organization.
- 2 8. In addition to other penalties provided under this
- 3 chapter, whoever induces a worker working on a public
- 4 improvement subject to this chapter to give up or forego
- 5 any part of the prevailing wage rates to which the worker
- 6 is entitled under this chapter by threat not to employ
- 7 or by threat of dismissal from employment is quilty of a
- 8 serious misdemeanor. An agreement between the worker and the
- 9 contractor or subcontractor to work for less than the specified
- 10 prevailing wage rate shall not be a defense to criminal
- 11 prosecution.
- 9. a. A contract shall not be awarded by a public
- 13 body to a contractor or subcontractor who, on two separate
- 14 occasions within a three-year period, has been determined
- 15 to have violated this chapter, or to any firm, corporation,
- 16 partnership, or association in which the contractor or
- 17 subcontractor has any interest until five years have elapsed
- 18 from the date on which a final determination is rendered
- 19 finding the contractor or subcontractor in violation of this
- 20 chapter.
- 21 b. For the purposes of this subsection, "any interest" means
- 22 an interest in the entity bidding or performing work on the
- 23 public improvement, whether as an owner, partner, officer,
- 24 manager, employee, agent, consultant, or representative. "Any
- 25 interest" includes but is not limited to all instances where the
- 26 barred contractor or subcontractor receives payments, whether
- 27 cash or any other form of compensation, from any entity bidding
- 28 or performing work on the public improvement, or enters into
- 29 a contract with the entity bidding or performing work on the
- 30 public improvement for services performed or to be performed
- 31 under contract that have been or will be assigned or sublet,
- 32 or for vehicles, tools, equipment, or supplies that have been
- 33 or will be sold, rented, or leased during the period from the
- 34 initiation of the barring proceedings until the end of the term
- 35 of the barring period. "Any interest" does not include shares

- 1 held in a publicly traded corporation if the shares were not
- 2 received as compensation after the barring of an entity bidding
- 3 or performing work on a public improvement.
- 4 10. If the division determines that a contractor or
- 5 subcontractor has violated this chapter on two separate
- 6 occasions within a three-year period, the division shall list
- 7 on the department of workforce development's internet site and
- 8 keep on record the name of the contractor or subcontractor and
- 9 give notice by restricted certified mail of the list to any
- 10 public body requesting the list.
- 12 has violated this chapter on two separate occasions within a
- 13 three-year period, the division shall notify the violating
- 14 contractor or subcontractor by restricted certified mail. The
- 15 contractor or subcontractor has ten working days to request of
- 16 the division a hearing before an administrative law judge on
- 17 the alleged violation. Failure to respond within ten working
- 18 days shall result in automatic and immediate barring of the
- 19 violator from work as provided in subsection 9 and placement
- 20 and publication of the violator's name on the department of
- 21 workforce development's internet site as provided in subsection
- 22 10. If the contractor or subcontractor requests a hearing
- 23 within ten working days by restricted certified mail, the
- 24 department of inspections and appeals shall set a hearing
- 25 before an administrative law judge on the alleged violation.
- 26 The hearing shall take place no later than forty-five calendar
- 27 days after the receipt by the division of the request for a
- 28 hearing. An action by an administrative law judge constitutes
- 29 final agency action and is subject to judicial review under
- 30 section 17A.19.
- 31 12. The attorney general shall prosecute the cases
- 32 identified in this section upon complaint by the commissioner
- 33 or by any interested person. In any proceeding brought
- 34 pursuant to this section, the commissioner shall be represented
- 35 by the attorney general.

- 1 13. This section does not give reason or provide cause for
- 2 an injunction to halt or delay any public improvement.
- 3 Sec. 15. NEW SECTION. 91F.13 Apprentices.
- 4 This chapter shall not prevent the employment of apprentices
- 5 upon public improvements. However, an apprentice employed
- 6 on a public improvement must be registered with the United
- 7 States department of labor's office of apprenticeship under
- 8 an apprenticeship program registered with that office, paid
- 9 the proper wages specified in the standards of apprenticeship,
- 10 and engaged only in the trade to which the apprentice is
- 11 registered. If the apprentice is employed on a public
- 12 improvement in a trade to which the apprentice is not
- 13 registered with the United States department of labor's office
- 14 of apprenticeship, the apprentice shall be treated as any other
- 15 worker under this chapter.
- 16 Sec. 16. IMPLEMENTATION OF ACT. Section 25B.2, subsection
- 17 3, shall not apply to this Act.
- 18 Sec. 17. EFFECTIVE DATE. This Act takes effect January 1,
- 19 2016.
- 20 EXPLANATION
- 21 The inclusion of this explanation does not constitute agreement with
- 22 the explanation's substance by the members of the general assembly.
- 23 This bill requires a contractor to pay workers the same
- 24 hourly wage plus fringe benefits for a public improvement
- 25 costing more than \$25,000 as prevails in the locality of the
- 26 public improvement. The bill allows the per-hour wage rate to
- 27 be based on what is normally paid in the area by contractors
- 28 for similar projects, and to be adjusted on a yearly basis by
- 29 the department of workforce development.
- 30 The wage rates that the workers must be paid shall also
- 31 include benefits such as medical care, life insurance, overtime
- 32 pay, and vacation and holiday pay. The bill applies to any
- 33 public improvement that receives money from a public body and
- 34 includes most types of public improvements from construction to
- 35 road maintenance to painting to hauling.

- 1 The labor commissioner determines the wage rates for
- 2 specific geographical areas and for specific crafts,
- 3 classifications, and types of workers. This information must
- 4 be posted on the department of workforce development's internet
- 5 site. In determining what the wage rate for a worker is, the
- 6 commissioner may consult collective bargaining agreements, wage
- 7 rate determinations for federal projects in the same area, and
- 8 other information the department may receive from contractors
- 9 who participate in an apprenticeship program approved by the
- 10 federal office of apprenticeship.
- 11 Any person affected by the wage rates has 15 days after the
- 12 department of workforce development has posted the wage rates
- 13 on its internet site to object in writing, stating the specific
- 14 reason for the objection, to the labor commissioner. The
- 15 commissioner must reconsider the determination being objected
- 16 to, and either affirm or modify it within 15 days of receiving
- 17 the objection.
- 18 If the commissioner declines to modify the determination,
- 19 within 10 days, the person affected may submit an objection in
- 20 writing to the division of labor services, stating the specific
- 21 reasons for the objection. A hearing must be set by the
- 22 department of inspections and appeals before an administrative
- 23 law judge within 45 days after the objection is filed. The
- 24 person who filed the objection must show the administrative
- 25 law judge that the wage rate was somehow made in error. The
- 26 division is required to show how it determined the wage
- 27 rate. The administrative law judge must make a decision about
- 28 the wage rate within 30 days and it is considered a final
- 29 determination.
- 30 The bill requires that contractors and subcontractors not
- 31 pay the workers less than the established wage rate but does
- 32 not prohibit them from paying the workers more than the wage
- 33 rate. The wage rate must be paid without any deductions
- 34 such as for food, sleeping quarters, use of tools, or safety
- 35 equipment.

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      The bill also requires the public body to monitor the
 2 contractors and subcontractors to ensure that the wage rate
 3 is paid. A call for bids must state that the wage rate must
 4 be included in the bids for the public improvement.
 5 bids shall list the specific wage rates for each craft,
 6 classification, and type of worker needed for the public
 7 improvement. All contractors and subcontractors are required
 8 to sign a contract that states they will pay workers the wage
 9 rate determined by the division. If the contractors and
10 subcontractors are found to not be paying the wage rate, the
11 contract states that the contractor's or subcontractor's right
12 to work on the public improvement and get paid for work already
13 done may be terminated.
14
      Before the contractor or subcontractor receives the final
15 payment for the public improvement, the public body overseeing
16 the public improvement must certify the payments include proper
17 amounts due the workers, and the contractor or subcontractor
18 must swear under oath that the records are accurate.
      The bill does not apply to public improvement projects
20 funded by the federal government that require federal
21 prevailing wage rates. However, unless a federal provision
22 applies, if a public improvement project is financed by both a
23 state public body and the federal government, then the higher
24 of the applicable wage rates shall be paid to the workers.
      The bill also requires that contractors and subcontractors
26 keep detailed records for at least three years about the
27 workers, the rates paid, and the hours worked for each
28 public improvement. The records are public records and must
29 be available for inspection. However, workers' personal
30 information is not available to the public for inspection.
31 During the public improvement, a contractor or subcontractor
32 must present a certified weekly payroll to demonstrate that
33 the correct and full wage rate is being paid to workers.
34 contractors and subcontractors must make all workers available
35 on-site to officials for interviews so that the records'
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- 1 accuracy can be checked. Contractors and subcontractors must
- 2 also post the wage rates for each craft, classification, and
- 3 type of worker in a public place where workers can see the
- 4 posting or at the place where they receive their wages.
- The commissioner is given specific powers for investigation,
- 6 enforcement, and penalization. The commissioner may sue to
- 7 prevent a contractor or subcontractor from being awarded
- 8 a contract for a public improvement when the wage rate
- 9 requirements have not been met. The commissioner is given the
- 10 power to withhold payments if a contractor or subcontractor
- 11 does not produce records upon request and to pay the workers
- 12 directly if the contractor or subcontractor continues to refuse
- 13 to provide records.
- 14 After receiving a complaint, the commissioner shall
- 15 investigate whether there has been a violation. If the
- 16 commissioner determines there has been a violation, the
- 17 contractor or subcontractor must be given notice of that
- 18 violation. The notice is a formal written statement from the
- 19 department of workforce development that states the specific
- 20 violation and the amount of money due as a penalty.
- 21 If a public body has divided up a public improvement to
- 22 avoid having to pay the wage rate, the commissioner shall order
- 23 compliance. A worker who is paid less than the wage rate set by
- 24 this law can sue for the difference in payment and collect the
- 25 difference along with costs and attorney fees in court.
- 26 The contractor or subcontractor shall also have to pay the
- 27 division 50 percent of the amount of underpayment and is liable
- 28 to the worker for punitive damages of up to 5 percent of the
- 29 underpayments for each month the underpayment remains unpaid
- 30 plus costs and attorney fees.
- 31 If a second or subsequent action for underpaying a worker
- 32 is brought against a contractor or subcontractor within a
- 33 three-year period and the contractor or subcontractor is
- 34 liable, the contractor or subcontractor shall pay the division
- 35 75 percent of the amount of underpayment, is liable to the

- 1 worker for 10 percent of the penalty for underpayments for each
- 2 month following it that the underpayment remains unpaid, and
- 3 is liable to the worker for triple the difference between the
- 4 amount paid to the worker and the amount due under the wage
- 5 rate set by the commissioner plus costs and attorney fees.
- 6 The commissioner or any interested party has a right of
- 7 action on behalf of any individual who has a right of action
- 8 under the bill. The commissioner may file a lawsuit in trust
- 9 for a worker who assigns the claim and then bring legal action
- 10 to collect the claim. The contractor shall be required to pay
- 11 the expenses for collection of the claim.
- 12 The bill prohibits a person from requesting or demanding
- 13 that a worker pay back, return, donate, contribute, or give
- 14 any part or all of the worker's wages, salary, or thing of
- 15 value, to any person who asserts that failure to comply with
- 16 the request or demand will prevent the worker from procuring
- 17 or retaining employment. The bill prohibits a person from
- 18 paying, requesting, or authorizing any other person to violate
- 19 the requirements of the bill. However, these provisions do
- 20 not apply to authorized labor organization representatives
- 21 collecting dues or assessments.
- 22 In addition to other penalties under the bill, anyone who
- 23 attempts to get a worker to give up any part of compensation
- 24 on a public improvement by threat not to hire or by threat of
- 25 firing is guilty of a serious misdemeanor. Any agreement to
- 26 work for less than the determined wage rate is not a defense to
- 27 criminal prosecution. A serious misdemeanor is punishable by
- 28 confinement for no more than one year and a fine of at least
- 29 \$315 but not more than \$1,875.
- 30 If a contractor or subcontractor has violated the bill twice
- 31 within a three-year period, the contractor or subcontractor
- 32 or any company or group associated with the contractor or
- 33 subcontractor shall not be given any public improvement work
- 34 for five years. The department of workforce development
- 35 shall keep a list on its internet site of contractors and

- 1 subcontractors who have violated the bill twice within a
- 2 three-year period and notify public bodies by restricted
- 3 certified mail.
- 4 A contractor or subcontractor who has been notified of
- 5 the second violation has 10 days to request a hearing before
- 6 an administrative law judge. A hearing must be held within
- 7 45 days of the request. If no hearing is requested, the
- 8 contractor is barred from receiving public improvement work and
- 9 its name and information is posted on the department's internet
- 10 site.
- 11 Apprentices employed on a public improvement project must
- 12 be registered with the federal office of apprenticeship.
- 13 Apprentices must receive the wages set out in the standards of
- 14 apprenticeship and do only the work specified in the trade to
- 15 which they are apprenticed. An apprentice not registered with
- 16 the federal program shall be paid the wage rate the same as any
- 17 other worker.
- 18 The bill may include a state mandate as defined in Code
- 19 section 25B.3. The bill makes inapplicable Code section 25B.2,
- 20 subsection 3, which would relieve a political subdivision from
- 21 complying with a state mandate if funding for the cost of
- 22 the state mandate is not provided or specified. Therefore,
- 23 political subdivisions are required to comply with any state
- 24 mandate included in the bill.
- 25 The bill takes effect January 1, 2016.